# Market discipline? Sovereign spreads, fiscal adjustments and political turnover

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"If the spread gets out of hand, we'll have to adjust the fiscal stance."

Paolo Savona, Italian Minister of European Affairs (October 2018)



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## The spread and the economy: interdependence

Financial markets demand larger spreads...

- whenever the sustainability of public finances is in doubt
- country-specific fundamentals are weak

At the same time, rising spreads can...

- feed back into the economy
- induce policymakers to adjust fiscal policy

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## Research question

Do rising sovereign spreads impact a) economic activity, b) the policy stance, and c) election outcomes?

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#### Data

#### Empirical investigation based on a unique data set:

- Quarterly time-series for 38 advanced and emerging economies since early 1990s until 2017
- Variety of macroeconomic and political indicators and sovereign yield spreads

#### Spread...

- fluctuates widely across time and countries
- co-moves significantly with economic activity, less so with fiscal indicators

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# Identification strategy

#### Issue

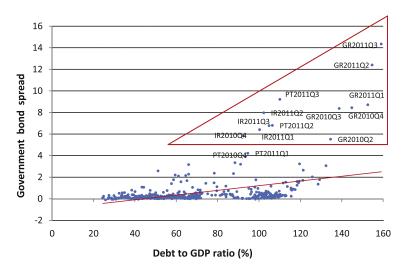
• Spread generally responds to changes in fundamentals

But also exogenous fluctuations in sovereign spreads due to...

- global factors (Longstaff et al. 2011; Mauro, Sussman, et al. 2002)
- market sentiments (Calvo 1988; Cole and Kehoe 2000; Lorenzoni and Werning 2014)

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# Spreads and fundamentals



Spreads and debt-to-GDP ratio in Eurozone (2000Q1–2011Q3) Source: De Grauwe and Ji (2013)

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# Approach: Estimation of an average treatment effect

#### First step

- Isolate large increases of sovereign spreads: some 220 "treatments"
- Arguably, sharp increase of spread more likely to reflect market sentiments

#### Second step

- Control for "selection into treatment" based on fundamentals
- Estimate probability of treatment given fundamentals

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# Approach: Estimation of an average treatment effect

#### Third step

- Estimate average treatment effect on output and fiscal and political outcomes
- Make use of augmented inverse propensity score weighted (AIPW) estimator (Jordà and Taylor 2016)
- AIPW includes regression adjustment to control for impact of fundamentals on outcome variables

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#### Results

Treatment (Sharp increase of sovereign spread)

- Sovereign spread rises persistently
- Output and government spending decline
- Probability of political turnover increases

Robust across range of alternative specifications

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#### Literature

Several studies on "market discipline"

 Bayoumi et al. (1995), Mauro, Romeu, et al. (2015), Debrun and Kinda (2016), Dell' Erba et al. (2015), Groot et al. (2015) and Theofilakou and Stournaras (2012)

Effect of interest rate shocks on macroeconomic performance

Neumeyer and Perri (2005) and Uribe and Yue (2006)

Evidence on the impact of economic conditions on election outcomes

 Scholl (2017) and Funke et al. (2016). See Dassonneville and Lewis-Beck (2014) for a more general discussion

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## Sovereign yield spreads

Quarterly data for 38 emerging and advanced economies starting in early 1990s until 2017

• Based on Born et al. (2018)

Spreads measure financial markets' assessment of government solvency

Affect real financing costs of countries

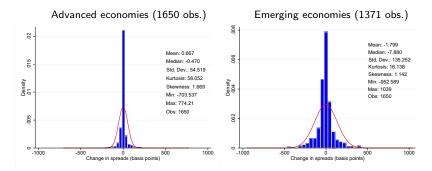
Computed as difference in sovereign yield vis-à-vis risk-free bond issued in common currency

• Details • Example

Eliminates effect of inflation and exchange rate depreciation expectations

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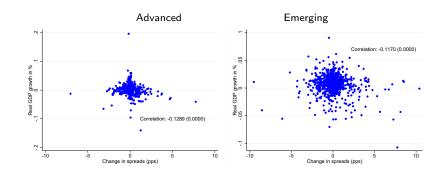
# Quarterly spread changes (basis points)



- Spread changes exhibit large excess kurtosis (> 3)
   → "fat tails"
- Skewness  $> 1 \rightarrow$  presence of large positive "outliers"

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# Spreads and economic activity: a first look



- Slight negative correlation of spread changes and output growth
- No systematic co-movement with fiscal variables



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# Empirical strategy

- 1. Define sharp sovereign spread increase: "treatment"
- 2. Control for country-specific fundamentals by estimating a logit model  $\rightarrow$  Delivers propensity score (probability of treatment)
- Estimate average treatment effect (ATE) using augmented inverse propensity score weighted estimator (Jordà and Taylor 2016; Lunceford and Davidian 2004) for a set of macroeconomic and political indicators

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#### Definition of treatment

Quarter-country observation which satisfies:

$$D_{i,t} = \mathbb{1}(\Delta s_{i,t} >= \sigma_i \wedge \Delta s_{i,t} >= 25bp)$$

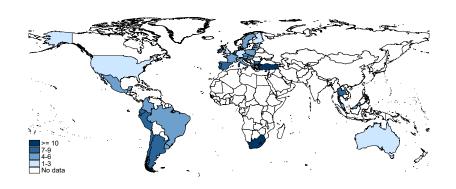
- D<sub>i,t</sub>: treatment at time t for country i
- $\Delta s_{i,t}$ : sovereign spread change of country i at time t
- $\sigma_i$ : distributional standard deviation of  $\Delta s_{i,t}$

220 treatments distributed over 47 out of 152 quarters

- ightarrow 7 percent of total observations for sovereign spread changes
- → every 3 quarters at least one country faces a "treatment"

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#### Treatments across the world





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## Estimation of propensity score

#### Quarterly logit model

$$D_{i,t} = \alpha + \beta X_{i,t} + \gamma Z_{i,t} + \delta V_{i,t-1} + \kappa_i + \varepsilon_{i,t}$$

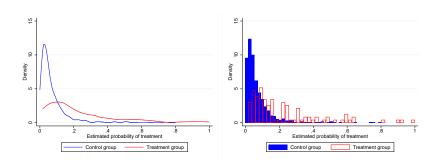
- X<sub>i,t</sub>: Country-specific fundamentals (debt-to-GDP, GDP growth, inflation, . . . )
- $Z_{i,t}$ : Dummy variables (IMF assistance, ...)
- $V_{i,t-1}$ : Lagged values of some country-specific fundamentals
- $\kappa_i$ : Country-fixed effects

▶ Details

 $\rightarrow$  Compute propensity scores  $\hat{p}(D_{i,t} = 1 | X_{i,t}, Z_{i,t}, V_{i,t-1})$ 

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# Propensity score: treated vs untreated



Significant overlap between treatment and control group

• Treatment assigned randomly

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# Conditional independence assumption

$$Y_{i,t+h} - Y_{i,t-1} \perp D_{i,t} \mid p(D_{i,t} = 1 | X_{i,t}, Z_{i,t}, V_{i,t-1}) \text{ for } h >= 0$$

Intuition: outcome and allocation into treatment and control group are independent conditional on the propensity score (Rosenbaum and Rubin 1983)

Econometric approach: "Re-randomization" of treatment by means of inverse propensity-score weighting

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### Average treatment effect

Augmented inverse propensity score weighted (AIPW) estimator

$$ATE_{AIPW}^{h} = \frac{1}{N} \sum_{t=1}^{N} \frac{D_{t}(Y_{t+h} - Y_{t-1})}{\widehat{p_{t}}(X_{t}, Z_{t}, V_{t-1})}$$
$$- \frac{1}{N} \sum_{t=1}^{N} \frac{(1 - D_{t})(Y_{t+h} - Y_{t-1})}{1 - \widehat{p_{t}}(X_{t}, Z_{t}, V_{t-1})}$$

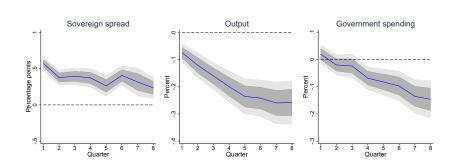
which additionally includes a regression adjustment (not shown)

Intuition: weight observations with high propensity score  $\hat{p}$  less

ightarrow sovereign spread increase likely caused by fundamentals

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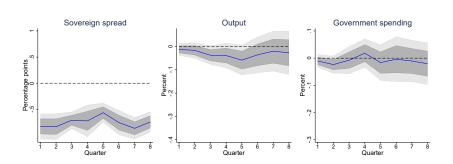
# Results: response to spread shock



▶ Additional outcome variables

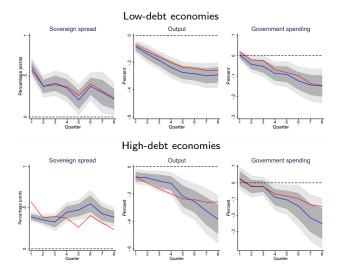
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# Output and spending don't respond to spread reduction: Asymmetry



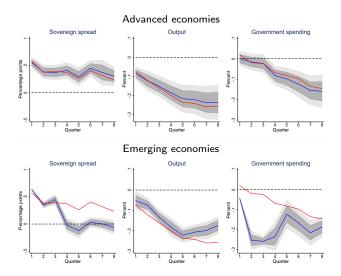
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# Low- and high-debt economies behave similarly. . .



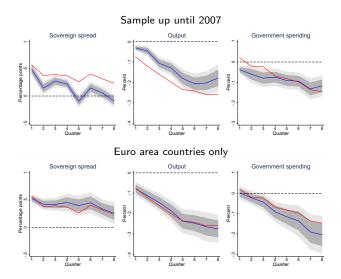
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# ... as do advanced and emerging economies



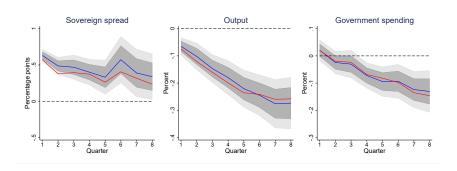
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# Financial / European sovereign debt crises not main driver



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# ATE of sovereign spread shock: conservative treatment

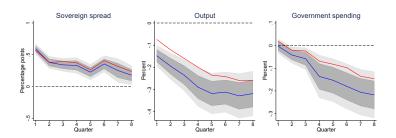


Quarter-country observation which satisfies:

$$D_{i,t} = \mathbb{1}(\Delta s_{i,t} >= \sigma_i \wedge \Delta s_{i,t} >= 50 bps)$$

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# ATE of sovereign spread shock: richer logit model



#### Additional controls in first stage logit model

 Forecasts for government spending and output, credit growth in private nonfinancial sector

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## Can financial markets induce political turnover?

#### Data

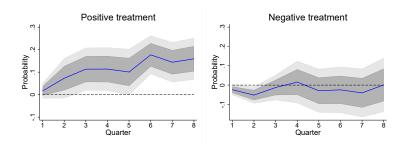
- Archigos database of political leaders (Goemans et al. 2009)
- Political turnover based on entry and exit of political leaders
- 283 changes of government in our sample

#### Estimation strategy

- Logit model including inverse propensity score as weights
  - ightarrow controls for country-specific fundamentals

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# Average marginal effect of spread shock: political turnover



- Sharp spread increase leads to higher probability of political turnover over the next h quarters
  - $\rightarrow$  about 15 percentage points over the next 2 years
- Sharp spread decreases do not have much of an effect

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#### Conclusion

Do rising sovereign spreads impact a) economic activity, b) the policy stance, and c) election outcomes?

- Yes: output falls
- Yes: government spending is cut
- Yes: political turnover becomes more likely

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#### Conclusion

Do rising sovereign spreads impact a) economic activity, b) the policy stance, and c) election outcomes?

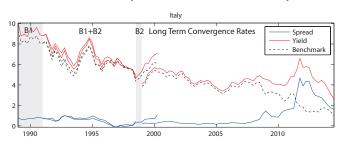
- Yes: output falls
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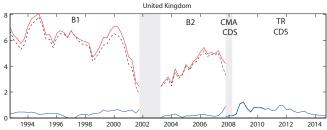
Market discipline? Results consistent with two alternative views

- Benign view: important to get economies back on track
- Critical view: markets enforce untimely austerity

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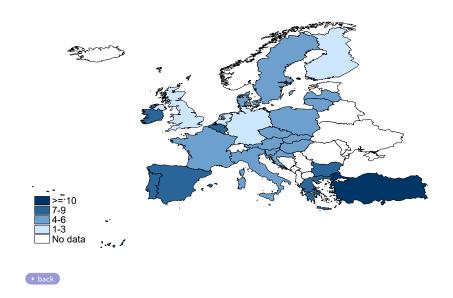
### Construction of default premium: two examples





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# Treatments across Europe



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## Logit model estimation results

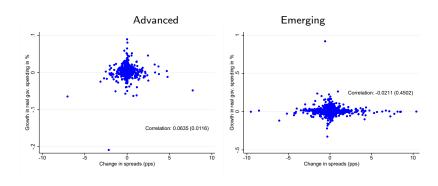
| Dependent variable             | Logit model              |
|--------------------------------|--------------------------|
| $D_{i,t}$                      | Average marginal effects |
| Debt-to-GDP                    | .9276483* (.4083627)     |
| GDP growth                     | -3.219265*** (.7655932)  |
| Growth in gov. spending        | .6208748 (.4680838)      |
| Tax revenue                    | 2393848 (.2619834)       |
| Deficit-to-GDP                 | .1965439 (.212037)       |
| Nom. interest rate             | .002392 (.0050141)       |
| NFA                            | 0841168* (.0396131)      |
| Trade balance                  | 8204448** (.2985934)     |
| Inflation                      | 370373 (.7852661)        |
| Log eff. nom. FX               | .047433 (.1815818)       |
| Lagged debt-to-GDP             | 7821325 (.4058027)       |
| Lagged GDP growth              | .5353401 (.6055954)      |
| Lagged growth in gov. spending | 5445016 (.512149)        |
| Lagged tax revenue             | .2211327 (.2619832)      |
| Lagged deficit-to-GDP          | .3280623 (.1858253)      |
| Lagged spread change in bp     | .0002213* (.0000974)     |
| N                              | 1251                     |
| ROC                            | 0.8078                   |
|                                | (0.0215)                 |

Logit model estimation results to predict propensity scores. Country-fixed effects are included but not reported. Standard errors in parenthesis. \*\*\*\*/\*\*/\* indicate statistical significance at the 1/5/10 percent level • back

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#### Unconditional correlations

#### Growth in real government spending

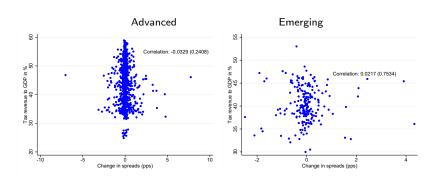


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#### Unconditional correlations

#### Tax-revenue-to-GDP ratio

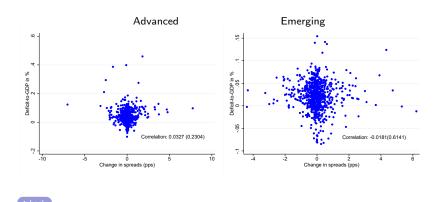


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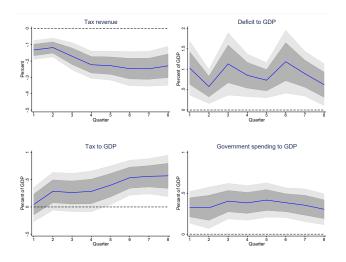
#### Unconditional correlations

#### Deficit-to-GDP ratio



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#### Additional outcome variables



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